

**BEFORE THE
ILLINOIS COMMERCE COMMISSION**

COMMONWEALTH EDISON COMPANY)	
)	
Verified Petition to Determine the Applicability of)	
Section 16-125(e) Liability to Events Caused By the)	ICC Docket No. 11-0588
Summer 2011 Storm Systems)	

REBUTTAL TESTIMONY

OF

GEORGE E. OWENS, P.E.

ON BEHALF OF

THE OFFICE OF THE ATTORNEY GENERAL

STATE OF ILLINOIS

MAY 30, 2012

BEFORE THE
ILLINOIS COMMERCE COMMISSION

COMMONWEALTH EDISON COMPANY)	
)	
Verified Petition to Determine the Applicability of)	
Section 16-125(e) Liability to Events Caused By the)	ICC Docket No. 11-0588
Summer 2011 Storm Systems)	

REBUTTAL TESTIMONY

OF

GEORGE E. OWENS, P.E.

1 **Q: Please state your name and business address.**

2 A: My name is George E. Owens. I am employed by Downes Associates, Inc. (“DAI”).
3 My business address is 2129 Northwood Drive, Salisbury, Maryland 21801.

4 **Q: Have you been retained in this matter?**

5 A. Yes. I have been retained as an expert witness in this proceeding by the Office of the
6 Attorney General, State of Illinois.

7 **Q: Are you the same George E. Owens that submitted direct testimony in this**
8 **proceeding?**

9 A. Yes.

10 **Q. What are the purposes and subjects of your rebuttal testimony?**

11 A. My rebuttal testimony clarifies numerous subjects presented in my direct testimony
12 which were misstated and confused by ComEd witnesses in their filed rebuttal

1 testimony. Specifically, these subjects involve ComEd's distribution sectionalizing
2 methods and equipment, the structural integrity and age of ComEd's distribution
3 poles, inspection and testing of pole grounds, the use of 34 KV static shield bayonet
4 brackets, distribution pole loading and guying, effective tree trimming practices, and
5 selective underground placement of overhead lines.

6 **Q. In particular, ComEd witnesses Gannon and Mehrkens imply in their rebuttal**
7 **testimony that you testified that ComEd should make all switches or**
8 **sectionalizing devices load-break capable by stating, "Having an arc-**
9 **interrupting means, like switchgear, built into every disconnect, cutout, power**
10 **fuse, and dropout recloser on ComEd's overhead distribution system is**
11 **unnecessary and prohibitive" ComEd Ex. 7.0, 2: 44, 21:458. Was this the intent**
12 **of your direct testimony?**

13 A. No, not at all. As stated in my direct testimony AG Ex 1.0, 42: 8-19, ComEd would
14 benefit from the installation of one to two additional manual gang-operated load-
15 break switches on each overhead circuit to further enhance sectionalizing operations
16 and storm outage response. Given that ComEd has indicated they have nearly 5,200
17 circuits on both their 4 KV and 12 KV distribution systems, of which half are
18 overhead and half are underground, my suggestion of one to two gang-operated air
19 break switches for each overhead circuit would suggest a maximum of 4,000 such
20 devices be installed.

21 In addition, when asked how many single phase hook stick operated disconnects are
22 currently on the ComEd system (Data Request AG 4.20), ComEd's response was that
23 the number was over 360,000 such switches. Therefore, my recommendation for the

1 installation of 4,000 gang-operated load-break capable devices in no way comes close
2 to suggesting all switches or sectionalizing devices be changed to the gang-operated
3 load-break rated type.

4 **Q. Do you have additional comments regarding the installation of gang-operated**
5 **load-break switches?**

6 A. Yes. The switches of the type I have recommended contain at the very least an
7 operating handle mounted approximately 4 feet above ground level that provides
8 utility crews with an easily operated switch which could be safely and quickly opened
9 or closed under any storm condition.¹ In addition, the cost of labor and materials for
10 installing a manually operated gang-operated load-break switch would be
11 approximately \$4,000 as compared to the cost of approximately \$1,000 for three
12 single phase non-load-break station class switches of the type utilized by ComEd.
13 The additional material cost to ComEd for installing 4,000 load-break gang-operated
14 switches would be approximately \$16 million. Such an investment would yield major
15 improvements in storm restoration efforts, major reductions in outage times, and
16 major reductions in the number of customers affected by prolonged outages as a
17 result of ComEd's ability to more effectively sectionalize and isolate the faulted
18 circuit segments. My recommendation supports ComEd's statement that had more
19 sectionalizing devices been on the ComEd distribution system, it would have
20 improved their ability to restore electric service to potentially 50% of all customers
21 affected by any individual outage.²

¹ See AG Exhibit 6.01

² See DRR OUT 1.07

1 **Q. You also recommend in your direct testimony that ComEd install a number of**
2 **SCADA mounted and controlled gang-operated load-break switches on their 4**
3 **KV and 12 KV distribution circuits. Can you clarify the use of these SCADA**
4 **operated devices?**

5 A. Yes. SCADA controlled gang-operated load-break switches allow for the remote
6 operation of the switch from a central location. The ability to perform this task has
7 been advanced greatly by developments in wireless communication and thus allows
8 these switches to be controlled via wireless signals. These types of switches allow
9 the system operator to control switch operation during non-storm and storm events
10 from the safety of a remote operations center. This function allows for circuit
11 sectionalizing and restoration processes without the need to dispatch electric
12 personnel during the worst periods of a dangerous weather event and quickly
13 thereafter. Similar to my earlier recommendation that manual gang-operated switches
14 be installed on ComEd's distribution system, I would recommend that approximately
15 4,000 SCADA controlled disconnect switches be installed on ComEd's distribution
16 system.³ These SCADA controlled switches will generally cost between \$18,000 and
17 \$22,000 installed. Therefore, an investment of \$72 million to \$88 million could be
18 expected, but once again would yield a vast improvement in the effectiveness of
19 ComEd's storm restoration procedures.

20 **Q. Can you provide greater clarity to your direct testimony pertaining to the need**
21 **for ComEd to more effectively deploy mid-circuit reclosers (MCR).**

³ See AG Exhibit 6.02

1 A. Yes. MCRs are positioned, as their name would imply, near the middle of the overall
2 distribution circuit length; that is, at a point where the number of customers served is
3 equally divided. The portion of the circuit between the substation breaker and the
4 MCR is generally referred to as the line side of the recloser and the other portion of
5 the circuit is generally referred to as the load side of the recloser. MCRs, much like
6 substation feeder breakers, have the ability to detect a downstream phase to phase or
7 phase to ground fault. If a substation feeder breaker senses a fault, it will open and
8 the entire circuit is either momentarily without power, or if the fault does not clear
9 itself, the entire circuit is without power until the utility corrects the cause of the fault
10 and subsequently closes the substation feeder breaker. This is where the advantage of
11 the mid-circuit recloser comes in. If a fault were to occur on the load or downstream
12 side of the MCR, the MCR would detect the fault and open. Although customers that
13 reside on the load side of the MCR would see a disruption in service, those customers
14 on the line side of the MCR would see no interruption. In addition, if that disruption
15 was a momentary fault that was able to clear itself, the customers on the load side of
16 the MCR would have only experienced a momentary outage because the MCR has
17 the ability to automatically reset itself. If the circuit fault were more permanent in
18 nature, only those customers located downstream of the MCR would be disconnected
19 from service. These devices cost approximately \$25,000 per installed location.
20 ComEd should install one MCR per distribution circuit. These devices are available
21 in both pole-mounted and pad-mounted versions and, therefore, can be installed on
22 both overhead and underground main distribution circuits.⁴ With approximately

⁴ See AG Exhibit 6.03

1 1,000 MCRs installed by ComEd on main line circuits at this time, an additional
2 4,000 MCRs would be needed on ComEd's 4 KV and 12 KV distribution circuits.⁵
3 This would amount to an equipment investment of approximately \$100 million.
4 While the cost to install mid-circuit reclosers on each main line feeder on the ComEd
5 distribution system would represent an upfront investment, this single enhancement
6 would yield a major improvement in ComEd's ability to restore electric service to
7 potentially 50% of all customers affected by any individual outage as ComEd stated
8 in their data request response OUT 1.07 to the ICC Staff.

9 **Q. Does ComEd provide any data that would support your recommendation that**
10 **additional reclosers and/or sectionalizing devices be installed on the ComEd**
11 **distribution system?**

12 A. Yes, there has been an increase over the past five years in the number of reclosers
13 installed by ComEd on their distribution system.⁶ One has to keep in mind that the
14 distribution system includes ComEd's 34.5 KV system, so it is likely that not all of
15 these devices are actually being installed on ComEd's 4 KV and 12 KV main line
16 distribution circuits.

17 Table 10 of ComEd Ex. 13.0 would lead one to believe the ComEd
18 distribution system is literally saturated with recloser devices because of the vast
19 number of installations that have occurred since 2007. However, when one evaluates
20 the information on the total number of ComEd distribution circuits contained in the
21 same Navigant report, the ratio of main line circuits that have reclosers installed to
22 the total number of circuits produces a ratio of roughly 1 out of every 5 circuits which

⁵ See Table 5 of ComEd Ex. 13.0

⁶ See Table 10 of ComEd Ex. 13.0

1 has a recloser installed at some point along the circuit length.⁷ This means that
 2 approximately 20% of the ComEd distribution system is currently equipped with
 3 automated recloser devices. It is my professional opinion that a much larger portion
 4 of ComEd's customers should be able to benefit from these devices and the enhanced
 5 reliability they provide. The severity and duration of Summer 2011 outages resulted
 6 from inadequate sectionalizing equipment utilized by ComEd. Had these additional
 7 reclosers been in operation on the ComEd system at the time of the Summer 2011
 8 storms, the severity and duration of these outages would have been greatly reduced.

9 **Q. In their rebuttal testimony, ComEd witnesses Gannon and Mehrtens continue to**
 10 **suggest that the "ComEd's system is designed, constructed, and maintained in**
 11 **accordance with good utility practice, applicable design and construction**
 12 **standards, and all applicable national and state rules and regulations." ComEd**
 13 **Ex. 7.0, 5:111. How do you respond to this statement?**

14 A. I would like to refer back to several poles that were observed during our site visits. A
 15 subsequent review of ComEd's construction standards did not illustrate or allow for a
 16 single pole similar to the pole shown in AG Exhibit 6.04.⁸ Nor would I suspect that
 17 any utility would consider this "good utility practice."

18 In AG Exhibit 6.05, which was taken during our earlier site visits, attention is
 19 drawn to the significant deterioration of the pole top.⁹ From the weathering and
 20 cracking of the pole surface, it is apparent that this condition has existed for a long

⁷ See Table 5 of ComEd Ex. 13.0

⁸ See AG Exhibit 6.04

⁹ See AG Exhibit 6.05

1 time. Again, good utility practice would have required that this pole be replaced.
2 This pole is typical of numerous poles observed during our site visits.

3 In AG Exhibit 6.06, also taken during our earlier site visits, attention is drawn
4 to the significant deterioration of the crossarms not only at the ends where the vertical
5 cracks are present, but along the length of the arm where the crossarm integrity has
6 been reduced due to splintering of the crossarm.¹⁰ From the weathering and cracking
7 of the crossarm, it is apparent that this condition has existed for a long time. Again,
8 good utility practice would have mandated this arm be replaced before it reached this
9 level of deterioration.

10 **Q. ComEd witnesses Gannon and Mehrtens also state, “If Mr. Owens claims were**
11 **true, our system could not have performed as it has year after year or as it**
12 **currently performs. His claims are, in that sense, very accurately labeled**
13 **unreal.” ComEd Ex. 7.0, 8:183. How do you respond to this statement?**

14 **A.** My professional opinions regarding the reliability of ComEd’s distribution system are
15 supported by the field information collected during our earlier site visits and by the
16 outage experiences that many of the public officials described to us during our visits
17 with them. Many of these municipalities spoke in great detail about the lingering
18 issue of recurring electric outages. One example is the City of Rockford, which
19 experienced 53 outages during 2011 that affected portions of their city’s lighting and
20 traffic signal network. Each of these 53 outages lasted a minimum of 8 hours. On
21 average, this is one outage per week for an entire year with the outage duration lasting

¹⁰ See AG Exhibit 6.06

1 a minimum of 8 hours. This is not my claim, but rather the City of Rockford's, and
2 contrary to ComEd's opinion of their distribution system's reliability, it is very real.¹¹

3 **Q. With regards to the sectionalizing methods that were in use by ComEd during**
4 **the Summer 2011 storm period, ComEd witnesses Gannon and Mehrtens state**
5 **the use of the Loadbuster Loadbreak tool in the operation of single phase**
6 **nonload-break switches can be accomplished from one of two locations: (1) a**
7 **bucket truck and (2) from the ground. ComEd Ex. 7.0, 21:472. How do you**
8 **respond to this statement?**

9 A. I would simply refer to the product literature for the Loadbuster Loadbreak tool
10 itself.¹² Attention is drawn to page 10 of the Instructions for Operation and
11 Maintenance that clearly show that S&C suggests that a utility utilize either a bucket
12 truck during the use of the Loadbuster Loadbreak tool or that the lineman climb the
13 pole when using the tool. This supports my direct testimony that a bucket truck
14 would be the recommended method to perform the operation for the opening of
15 ComEd's single phase switches. Climbing the pole is certainly an option, but doing
16 so increases the risk of danger to the lineman. Wind loads, heavy rains, or snow
17 loads could cause unstable trees and/or branches to fall into the overhead line placing
18 the lineman in danger if he were located halfway up a pole during switch operation.

19 With regard to ComEd's suggestion that the Loadbuster Loadbreak tool could
20 be utilized by a lineman from ground level, the task faced by a lineman in lifting the
21 Loadbuster Loadbreak tool on the end of a 30' long extension pole from the ground
22 level to a disconnect switch located 34' in the air must be looked at as daunting at

¹¹ See AG Exhibit 6.07

¹² See AG Exhibit 6.08

1 best. To perform this task and successfully open or close three individual single
2 phase switches during normal conditions, let alone during a wind and/or rainstorm
3 event, presents a degree of difficulty that is extreme to say the least. By far, the better
4 plan is to perform these switching operations with ground accessible gang-operated
5 switches, SCADA controlled load-break switches, or SCADA controlled reclosers as
6 described in my direct testimony.

7 **Q. When responding to your recommendations regarding ComEd's system**
8 **grounding practices, ComEd witnesses Gannon and Mehrtens state, "Mr.**
9 **Owens' recommendation is, in a word, groundless and should be rejected.**
10 **ComEd's grounding and multi-grounded systems are adequate and meet or**
11 **exceed NESC and state standards. Mr. Owens has no basis to claim otherwise."**
12 **ComEd Ex. 7.0, 23:494. How do you respond to this statement?**

13 A. The recommendations made in my direct testimony were not an attack on ComEd's
14 standards but rather a prudent observation that because of the large incidence of
15 damaging high energy lightning strikes, ComEd should employ more frequent
16 inspection and testing of their pole/circuit grounds and lightning protection system.
17 The inspection and testing which I recommended were to ensure routine verification
18 by field inspection and measurement that the ground resistance values obtained
19 during these periods of inspection are in fact adequate for the grounding components
20 being used and to determine that the overall integrity of the grounding systems had
21 not been compromised through storm damage, vandalism, or copper theft. My
22 recommendations are still prudent courses for ComEd to follow.

1 **Q. Regarding your recommendation that static shield wire can be added to 34 KV**
2 **lines at a reasonable cost, ComEd witnesses Gannon and Mehrtens state, “Mr.**
3 **Owens’ recommendation should be rejected.” ComEd Ex. 7.0, 25:554. How do**
4 **you respond to this statement?**

5 A. I have two responses. First, ComEd itself stated that the installation of a static shield
6 wire on transmission lines and distribution lines operating at bulk power voltages is a
7 sound and prudent practice.¹³ But 34 KV circuits were observed without such a static
8 shield wire.¹⁴ Why would ComEd standards for 34 KV construction indicate the
9 installation of static shield wire if it were not going to be installed? Secondly, 34 KV
10 circuits that are currently without static shield wire can easily be retrofitted to
11 accommodate a static shield wire by using the shield wire bayonet bracket as detailed
12 in my direct testimony.¹⁵ The recommended bayonet bracket installation requires
13 minimal physical requirements and can be installed with a reasonable capital
14 investment. The use of the shield wire bayonet bracket eliminates the need for total
15 pole replacement, thereby saving a great deal in construction costs. In fact, the
16 typical material cost of such a bayonet bracket is approximately \$400 per unit.

17 **Q. You spoke in your direct testimony about your concerns regarding the age and**
18 **condition of ComEd’s 4 KV and 12 KV distribution poles. In their rebuttal**
19 **testimony, ComEd witness’s Gannon and Mehrtens suggest that the aging of**
20 **wood poles is accounted for in the applicable NESC standards. ComEd Ex. 7.0,**
21 **36:782. Do you have a response to this statement?**

¹³ See ComEd Ex. 7.0, 25:556

¹⁴ See AG Exhibit 6.09

¹⁵ See GEO Exhibit 23

1 A. Yes, I do. ComEd witnesses Gannon and Mehrtens refer to Table 253-2 of the NESC
2 standards which in fact were phased out, and as required by the NESC, shall not be
3 used after July 31, 2010. It appears ComEd is referencing Code standards that are no
4 longer current.

5 **Q. Do you have additional concerns?**

6 A. Yes. In response to Staff Data Request OUT 1.03, ComEd produced Attachment 1
7 entitled: Compute a Wind Velocity (with Bare Wires) Equivalent to the Minimum
8 NESC Heavy Loading District Pole Strength Requirements (at Replacements) for a
9 Typical ComEd 3-Phase Distribution Pole. Our staff modeled the very pole structure
10 type that ComEd described in that document. With the addition of typical equipment
11 that was observed in our field inspection of ComEd distribution circuits, our model is
12 more in line with actual field conditions because we have added a single pole
13 mounted transformer, an in-line multiplex secondary conductor, in-line
14 communication conductors for CATV and phone, and a single house service drop for
15 secondary electric, CATV, and phone. Although we were not provided actual
16 conductor physical characteristics for CATV and phone conductors, we made
17 reasonable assumptions regarding those values along with typical industry tension
18 values for the service drops.¹⁶

19 For our first model, we used a 40'-Class 2 SYP (Southern Yellow Pine) wood
20 pole which is equivalent to the structure ComEd utilized in their initial pole loading
21 calculation from OUT 1.03_Attach 1 dated July 7, 2008. Our analysis indicates this
22 loading condition utilizes 98.1% of the pole's available strength rating with only a

¹⁶ See AG Exhibit 6.10

1 single in-line CATV and phone circuit as well as a single house service drop for
2 electric, CATV, and phone.¹⁷ Many of the poles I observed during our earlier field
3 investigations were observed with more attachments of numerous cables of these
4 types.¹⁸

5 Many of the poles observed during our field visits of ComEd's system
6 demonstrated similar attachments and resulting pole loading. One of the poles
7 observed had unbalanced loading in both the longitudinal and transverse directions
8 without a single guy wire.¹⁹ Note the pole deflection observed.

9 We also observed other ComEd poles with multiple in-line communication
10 circuits with large diameter cables attached. The diameters of the attached cables are
11 significant because the NESC requires that such poles be evaluated with the attached
12 conductors covered in .5" of ice under the NESC 250B Heavy Loading condition.²⁰
13 Larger conductors produce more ice load which results in more surface area, which
14 results in more vertical load and subsequent transverse loads on the pole. The effect
15 of the resultant loading on a pole similar to that shown in AG Exhibit 6.14 is readily
16 apparent when you observe its substantial leaning from its original designed vertical
17 position.

18 While there may be some recently installed ComEd distribution poles that are
19 constructed using Class 2 poles, the poles observed during our field inspections were
20 much older and more in line with a Class 4 pole and at times, even smaller. Class 2
21 poles have a minimum diameter of 8 inches at the top of the pole, compared to Class

¹⁷ See AG Exhibit 6.11

¹⁸ See AG Exhibit 6.12

¹⁹ See AG Exhibit 6.13

²⁰ See AG Exhibit 6.14

1 4 poles, that have a minimum diameter of 6.7 inches at the top of the pole. (***) I got
2 these numbers from: http://www.cobblumber.com/utility_poles.asp (***)

3 **Q. Has ComEd provided an analysis of the utilization of Class 4 distribution poles?**

4 A. Yes. In ComEd's rebuttal testimony, ComEd Ex 7.01, dated March 9, 2012, they
5 provided an analysis of a 40' Class 4 pole that they indicate is a typical ComEd 3-
6 Phase Distribution Pole. As such, we ran the model again to determine whether the
7 40' Class 4 SYP wood pole would be sufficient to withstand NESC 250B loading for
8 the ComEd service area.

9 Our model indicates that when the same loading that was used on the 40'
10 Class 2 pole is applied to the smaller 40' Class 4 pole, the pole becomes overloaded.²¹
11 Again, this analysis applies loads to the pole from ComEd's three phase primary,
12 neutral, and secondary conductors as well as a single in-line CATV, a single in-line
13 phone circuit and just one set of service drop conductors. There are many locations
14 where we observed multiple in-line phone circuits of larger diameters along with
15 multiple service drops attached to a single pole.

16 The preceding models were evaluated using the applicable criteria for load
17 factors and strength factors as required by the NESC.²²

18 **Q. Are there any differences between the inputs you used in your model and the**
19 **inputs used by ComEd?**

20 A. Yes. In our model the wire and structure wind load factor is set at 2.20 rather than the
21 1.75 wire and structure wind load factor utilized by ComEd in OUT 1.03_Attach 1.²³

²¹ See AG Exhibit 6.15

²² See AG Exhibit 6.16

²³ See AG Exhibit 6.17

1 Actually the NESC Table 253-1 requires a load factor for wind “At Crossings” to be
2 2.20 as opposed to an overload factor of 1.75 for “Elsewhere.”²⁴ There are many
3 instances on ComEd’s system where this “At Crossing” designation would be
4 applicable and the higher overload factor would apply.

5 However, we went back and modeled the same 40’ Class 4 pole using an overload
6 factor of 1.75 (ComEd’s input) for wind and structure loading. Although the overall
7 loading on the pole was reduced, it was still found to be overloaded at a value of
8 140.1% of rated pole strength.²⁵ Any value over 100% indicates the pole or one of
9 its components has exceeded its structural capacity.

10 **Q. How would you summarize the analysis you performed on a typical ComEd**
11 **distribution pole that you observed during your field inspections?**

12 A. In their direct testimony and subsequent rebuttal testimony, ComEd failed to
13 accurately represent actual field conditions found on their existing distribution poles.
14 Our model calculations apply the appropriate NESC loading criteria as well as
15 incorporate the various levels of loading from longitudinal and transverse supply and
16 communications conductors that we observed to be widespread in the field. Many of
17 the poles that were observed during our site visit to the communities identified in my
18 direct testimony showed the fatigue and resultant leaning that comes with pole
19 overloading.

20 **Q. ComEd witnesses Gannon and Mehrtens suggest the “licensee” (the company**
21 **making the attachment to a ComEd pole) perform a load study to demonstrate**
22 **that the additional load placed on poles by “licensee’s” facilities will not**

²⁴ See AG Exhibit 6.18

²⁵ See AG Exhibit 6.19

1 **overload such poles. ComEd Ex. 7.0, 37:797. Do you have any response to this**
2 **statement?**

3 A. The load study referenced must be performed to ensure that each distribution pole is
4 maintained in an equilibrium state during all weather and loading conditions with
5 minimal, if any, deflection. The photographs of typical ComEd distribution poles in
6 ComEd's service territory obtained during our field visit clearly show that in
7 numerous cases, significant loading imbalances exist to the point that poles leaned
8 severely in an attempt to offset load imbalance and move to a new position where the
9 pole loading is in equilibrium. In some cases, ComEd's facilities are the primary
10 cause for the loading imbalances because primary and secondary conductors have
11 been attached to poles without adequate guying. Guying that otherwise would
12 normally maintain the poles in an equilibrium state and sustain the pole in its
13 originally designed vertical position.²⁶

14 There are other cases of leaning poles where the communication conductors
15 have contributed considerably to the pole displacements from their original vertical
16 state due to inadequate or non-existent guying.²⁷ If load studies are being performed
17 by the licensee, then ComEd must not be verifying the accuracy of these calculations
18 before giving the authorization for the licensee to proceed with the installation of
19 their communication facilities on ComEd poles. Ultimately, it is the responsibility of
20 ComEd to ensure the continual integrity of the poles on their distribution system.

21 **Q. Do you have further concerns regarding the age of ComEd's wood distribution**
22 **poles?**

²⁶ See AG Exhibit 6.20

²⁷ See AG Exhibit 6.21

1 A. Yes, Figure 13 of Navigant's report indicates that more than 55% of ComEd's
2 approximately 1,054,500 wood poles are 42 years of age or older.²⁸ While ComEd
3 wishes to debate the fact that the utility industry recognizes the effective life
4 expectancy of a wood distribution pole to be 30 to 40 years, they cannot refute that
5 588,000 poles which are presently in service on their distribution system are 42 years
6 of age or older; that 388,000 poles are presently 52 years of age or older; 179,000
7 poles are 62 years of age or older; and 82,000 poles are 72 years of age or older.

8 The age of the ComEd distribution system has reached the point where
9 ComEd can no longer simply maintain these poles in place as they have been doing
10 historically, but instead must develop a plan to replace them. The median age of
11 ComEd's wood distribution poles continues to rise from 36 years in 2005 to 41 years
12 in 2009.²⁹ As this median age continues to rise, more and more outages will be
13 experienced as a result of continued pole degradation which contributes to pole
14 weakening, leaning, and failure. ComEd needs to implement a more aggressive pole
15 replacement program so that future electric reliability is not further compromised.

16 **Q. ComEd witnesses Gannon and Mehrtens discuss the method of extending the life**
17 **of a wood utility pole, found to have ground line decay, by injecting retardant**
18 **chemicals and by the use of a metal device called a C-Truss. ComEd Ex. 7.0,**
19 **33:733. Do you have any comments regarding this issue?**

20 A. While the use of the steel C-Truss has been proven to assist in maintaining ground
21 line pole strength, it does nothing for the remaining pole. Many poles observed
22 during our site visit had significant degradation along the length of the pole. In my

²⁸ See ComEd Ex. 13.0

²⁹ See AG Exhibit 6.22

1 professional opinion, solutions such as the steel C-Truss were developed by the
2 industry to address the issue of premature ground line decay and not to extend the life
3 of a utility pole beyond its useful life.

4 **Q. ComEd witnesses Gannon and Mehrtens suggest “Guys must be installed on**
5 **wood poles when the applied load exceeds the minimum breaking strength of the**
6 **wood pole.” ComEd Ex. 7.0, 33:714. Do you have a response to this statement?**

7 A. This statement may indicate why many of ComEd’s distribution poles observed were
8 severely leaning with a pronounced deflection from the original vertical alignment.
9 ComEd’s statement suggests that as long as the minimum breaking strength of the
10 wood pole is not exceeded, then no guying is required. This is not practical in the
11 real world and can lead to leaning, unstable poles, conductor vertical clearance issues,
12 and vulnerable attachments.

13 We have again modeled a similar pole to that which ComEd described in the OUT
14 1.03_Attach 1 of their response to OUT 1.03. The only difference with our model
15 versus ComEd’s description of the pole was that we introduced a four (4°) degree
16 horizontal line angle on our model pole, and we also made some assumptions
17 regarding the maximum horizontal tension values for each of the circuits attached.
18 We adjusted these tensions until we loaded the pole to approximately 80% of its
19 strength.³⁰ We have not exceeded the minimum breaking strength of the wood pole
20 and as such, in accordance with the recommendations of ComEd witnesses Gannon
21 and Mehrtens standard practice, we have installed no guys.

³⁰ See AG Exhibit 6.23

1 As stated, the pole is loaded to 80% of its structural capacity for the NESC
2 worst case loading condition. While this suggests the pole itself is sufficient, it does
3 not tell the entire story. This pole, when subjected to the NESC 250B loading
4 condition, is only utilizing 80% of the pole's allowable capacity, but it also
5 experiences deflection of 3.5 feet from vertical.³¹

6 The resultant forces on the unguyed distribution pole cause the pole to move
7 towards a point of equilibrium where the horizontal forces move to a balanced state.³²

8 The operational value that pole guys provide is the ability to maintain the pole in a
9 state of equilibrium and minimize the deflection caused by any unbalanced loading.
10 The use of guys also helps to maintain the pole in the designed vertical orientation.
11 The lack of guying and the resulting excessive deflection results in movement of the
12 conductors from their designed position. When added to the maximum horizontal
13 conductor displacement at mid span due to wind blow out, pole movement (or
14 leaning) may be a significant contributor to outages caused by tree contact when tree
15 limbs grow or are blown into the area that was not the conductor's originally designed
16 horizontal path.

17 This relocation of wires, as a result of pole deflection and conductor blowout
18 during wind events, makes it essential that a larger clear space be incorporated into
19 the recommended line clearances to trees and other types of vegetation. In addition,
20 once a pole yields to these unbalanced forces and moves to a leaning position, it stays
21 in that position and will not return to the vertical position that the pole was originally
22 designed for. Finally, the leaning of poles resulting from inadequate guying results in

³¹ See AG Exhibit 6.24

³² See Ag Exhibit 6.25

1 a pole that is in a more precarious position when subsequent storm conditions occur
2 and thereby add more loading to the pole and attached conductors. A ComEd pole
3 that was photographed in LaGrange is being pulled in the direction of the attached
4 lateral conductors to the left.³³ No guying is provided for this pole to assist in
5 maintaining a vertical alignment. Similarly, a ComEd structure observed in
6 Wilmette, IL shows the result of an un-guyed structure with unbalanced loading.³⁴
7 Such unguyed forces place greater stress on poles and these poles become more
8 vulnerable to the additional loadings placed on them during summer and winter storm
9 events.

10 **Q. Regarding ComEd's vegetation management practices, ComEd witness Chesley**
11 **states, "It is simply incorrect to claim that clearances have not been maintained**
12 **throughout the service territory." ComEd Ex. 8.0, 11:237. How do you respond**
13 **to this statement?**

14 A. The statement by ComEd stating that they totally adhere to a four-year tree trimming
15 schedule does not prove that ComEd actually achieves effective tree trimming along
16 rear property lines which cannot be accessed by maintenance vehicles. It is one thing
17 to have ComEd adhere to a four-year trimming cycle by trimming trees along public
18 rights-of-ways where accessibility to the overhead lines is more easily achieved by
19 use of bucket trucks. But for those overhead circuits located along rear property lines
20 where access by vehicles is impossible, the tree trimming crews must climb trees
21 and/or utility poles to effectively trim trees away from conductors. It is our belief
22 that this is not being performed effectively or in some instances, not being performed

³³ See AG Exhibit 6.26

³⁴ See AG Exhibit 6.27

1 at all. Many of the areas observed during our site visits do not support ComEd's
2 claim that effective tree trimming is being performed. ComEd claims that circuits are
3 being trimmed; certainly portions of the circuits are being trimmed but in my
4 professional opinion, many portions of these overhead circuits located along rear
5 property lines are not receiving the necessary tree trimming as suggested by ComEd's
6 tree trimming schedule, as illustrated in several of the exhibits to my direct testimony
7 (AG George Owens Direct Testimony GEO-10 and GEO-13).

8 ComEd's tree trimming schedules demonstrate that designated regions are
9 trimmed in accordance with a four-year cycle. ComEd's tree trimming schedules do
10 not specifically address whether overhead distribution lines located along rear
11 property lines in heavily forested areas are being effectively trimmed at all. Our field
12 observations revealed that they are not being effectively trimmed. These observations
13 were confirmed through discussions with numerous municipal officials as originally
14 mentioned in my direct testimony.

15 **Q. With regard to your recommendation in your direct testimony that ComEd**
16 **employ selective undergrounding of certain distribution lines along rear**
17 **property lines, ComEd witnesses Gannon and Mehrtens suggest that you are**
18 **proposing a misleading and costly fix to an invented problem. ComEd Ex. 7.0,**
19 **44:945. Do you have any response to this statement?**

20 A. Yes, I do. In many of the areas observed during my site visit, existing electric
21 facilities are installed along the rear property lines where it is nearly impossible for
22 ComEd crews to access their lines with mechanized equipment after a storm or
23 outage event. This is a result of fully mature trees, fenced yards, storage sheds, etc.

1 which now block direct vehicular access to the overhead electric facilities. Moreover,
2 these rear property line electric circuits are just as difficult for ComEd's tree
3 trimming crews to access in order to keep up with their four year tree trimming cycle.
4 This, however, in no way absolves ComEd's responsibility to work with residents and
5 do what else is necessary to keep those facilities maintained. Therefore, I
6 recommended in my direct testimony that ComEd consider the option of selective
7 undergrounding of electric lines as a solution for such areas to reduce the number and
8 duration of storm outages, subject to the evaluation of costs when compared to the
9 expense of establishing proper vegetation management in these heavily forested,
10 privately owned areas.

11 This in no way infers that all circuits should be moved underground, but rather
12 suggests that the evaluation and analysis of the underground conversion of some of
13 ComEd's most worst performing overhead circuits in these heavily forested areas be
14 done if the off-setting cost of routine vegetation tree management and line
15 maintenance justifies such an investment. Thus, my recommendation deals with a
16 prudent business decision based upon a thorough evaluation of the difficulties and
17 costs associated with necessary tree trimming and maintenance programs in these
18 areas. It is not a prudent course to dismiss the need to perform such an evaluation of
19 selective undergrounding of overhead primary circuits in rear property line areas.

20 **Q. Does this conclude your testimony?**

21 A. Yes.